FREE SPEECH AND EXPRESSIVE ACTIVITY

I. Policy Section

3.0 College Operations

II. Policy Subsection

3.9 Free Speech and Expressive Activity Policy

III. Policy Statement

Freedom of thought and expression is essential to any institution of higher learning. In developing and administering this policy, Grand Rapids Community College ("GRCC" or "College") recognizes the freedoms guaranteed by the United States Constitution and Michigan Constitution. GRCC also recognizes the need to preserve and protect its students, employees, guests and property, and to ensure the effective operation of educational, business and related activities of the College.

IV. Reason for the Policy

The purpose of this policy is to promote the free exchange of ideas and the safe and efficient operation of the College by fostering free speech, assembly and other expressive activities at publicly accessible outdoor areas of GRCC's campus while maintaining a safe, secure and appropriate education and work environment for all persons present on College property.

Expressive activities on GRCC property may be subject to reasonable regulation with regard to the time, place and manner of the speech or activities.

College employees will not consider the expression or viewpoint of expressive activities when enforcing this policy, but GRCC does recognize that expressive activities do not include the right to harass, injure or silence others. Consequently, this policy does allow GRCC to regulate hate crimes or harassing speech or expressions directed at others that have the intent or effect of reasonably denying their participation in the educational process so long as the regulation conforms to the requirements of the First Amendment to the United States Constitution and Section 5 of Article I of the Michigan Constitution. Where appropriate, College students, employees or visitors may be subject to sanctions, including discipline, for harassment, threats or intimidation, unless such speech or expression is determined to be constitutionally protected.

V. <u>Entities Affected by this Policy</u>

This policy applies to all of the following individuals and entities when on property owned or controlled by GRCC: College students, employees and visitors; all GRCC organizations, including but not limited to, athletic organizations and organizations recognized by Student Life and Conduct; and external and/or community-based organizations, including private and not-for profit organizations.

VI. Who Should Read this Policy

All GRCC students, employees, visitors to campus, members of the Board of Trustees, GRCC organizational leaders and advisors, and external organizations.

VII. Related Documents

- 3.2 Non-Discrimination on the Basis of Disability
- 3.3 Ethics Reporting
- 6.1 Transgender Equal Opportunity
- 6.2 Equal Opportunity and Non-Discrimination
- 6.3 Unlawful Harassment Policy
- 6.21 Administrator Ethics Code
- 6.22 APSS Code of Ethics
- 6.23 Misconduct Policy
- 7.12 Faculty Ethics Policy
- 8.30 Student Code of Conduct Policy
- 12.8 Events on Campus and Amplified Sound
- 12.9 Facility and Grounds Use

VIII. Contacts

Director of Equal Opportunity Compliance (Policy Owner) Executive Director, Operational Planning Executive Director of Facilities Director of Student Life and Conduct Vice President for Finance and Administration Executive Director, Human Resources Chief of GRCC Police

IX. Definitions

Expressive Activity: Expressive activity is defined as the carrying or displaying of signs or placards, leafleting, campaigning, marches, rallies, parades, demonstrations, protests, assemblies, speeches, circulation of petitions and/or any public demonstration on College property.

Non-Public Forums: Areas of the College that are non-public forums specifically include the interior of any College building or premises and any other area as determined by the College.

Public Forums: All publicly accessible, outdoor areas on property owned or controlled by GRCC are considered to be public forums for expressive activities that are lawful and do not otherwise violate this policy.

X. <u>Procedures</u>

A. Scope

This policy applies on all GRCC campuses and property. This policy does not apply to the use of any area of any College campus or property by GRCC employees who are acting in the course of their job duties or responsibilities. This policy does not apply to any recognized campus organization, including organizations recognized by Student Life and Conduct, when engaged in any activity or function associated with the organization to the extent that those activities or functions do not disrupt the educational or business operations of the College.

B. Speech

GRCC values the freedom of expression as a vital component of any learning community, while recognizing the need to preserve and protect students, employees, visitors and College property by prohibiting speech and activities that are disruptive to College operations, activities or other authorized non-College activities which occur on property owned or controlled by GRCC. Examples of prohibited speech include:

- 1. Speech that is illegal under Michigan law;
- 2. Harassing speech that is not protected under the U.S. or Michigan Constitutions;
- 3. Speech that is not protected because it constitutes a threat because a reasonable person would interpret the speech as a serious expression of intent to inflict bodily harm upon specific individuals; and
- 4. Any speech or expression prohibited in other sections of this policy.

No policy can address every possible activity or situation that may occur on College property, and GRCC reserves the right to address such situations as they arise.

C. Distribution of Materials

Students, employees, recognized campus organizations or members of the public may post, circulate or distribute literature, including printed political or advocacy materials in those areas designated as public forums on GRCC campuses in accordance with existing laws and regulations. Advertising or distribution of drug- or alcohol-related literature is prohibited.

Distribution of materials that are defamatory or obscene as defined by state law is prohibited. GRCC also prohibits the distribution of materials that incite individuals to create a clear and present danger of:

- the commission of unlawful acts on College premises;
- the violation of GRCC policies; or
- the substantial disruption of the orderly operation of the College.

Parties who wish to utilize tables and chairs to distribute literature must obtain prior approval from the College, and should follow GRCC's Facility and Grounds Use Policy.

D. Other Expressive Activities

Expressive activities are permitted in areas designated as public forums by GRCC, and in accordance with any other applicable GRCC Policies. For expressive activities involving large groups (i.e., fifty (50) or more people), prior notification is required, and permission must be obtained from GRCC.

Individuals or organizations seeking permission for large groups to engage in expressive activities on campus should follow GRCC's Facility and Grounds Use Policy.

E. Non-Retaliation

GRCC prohibits any form of discipline, harassment, reprisal, intimidation or retaliation for engaging in expressive activity or for reporting a violation of this policy.

F. Violations

1. Reporting Violations.

In order to take appropriate action, the College must be made aware of violations of this policy. Any individual who becomes aware of a violation of this policy should promptly report such behavior to their immediate supervisor or the Office of General Counsel.

Any individual who believes they have experienced retaliation for engaging in activity protected by this policy or for reporting a violation of this policy should promptly report such behavior to their immediate supervisor or the Office of General Counsel.

2. Investigations

All allegations regarding violations of this policy, including allegations of retaliation for engaging in expressive activity or for reporting a violation of this policy, will be investigated by the Office of General Counsel. Investigations will be conducted as expeditiously as possible and will follow the process set forth for investigating complaints of discrimination or retaliation set forth in GRCC's Non-Discrimination and Equal Opportunity Policy.

3. Sanctions for Violations.

GRCC reserves the right to stop any activity that substantially interferes with or disrupts the normal activities of the College, interferes with the educational process or violates any other provision of this policy. Any person(s) or organization(s) found to have violated this policy will be advised of the violation and may be removed from GRCC property by the GRCC Police Department or any other appropriate law enforcement agency.

Students or employees found to have violated this policy may be subject to discipline, subject to the processes and/or requirements set forth in GRCC's Student Code of Conduct and/or any applicable collective bargaining agreement or handbook.

XI. Forms

N/A

XII. Effective Date

December, 2021

XIII. Policy History

December, 2021: Policy Implemented.

XIV. Next Review/Revision Date

December, 2023